

Election Support Group

# Compendium of Electoral Reform Proposals

A collection of proposals for electoral reform in Pakistan by domestic and international stakeholders 2006-2008

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# Introduction

The Election Support Group (ESG) is a forum of international entities supporting the strengthening of all aspects of the electoral environment in Pakistan. Its members include diplomatic missions, international donor organizations and implementing partners such as international NGOs in the country.

Pakistan has a long history of democratic elections and the Election Commission of Pakistan (ECP) is well established and experienced. A broad range of stakeholders, including the ECP itself, political parties, civil society organizations, observer missions and international stakeholders, have identified areas where the Pakistani democracy could benefit from reform.

This compendium, drawing on more than 600 pages from sixteen reports by domestic and international entities, attempts to list and categorize proposals for electoral reform in Pakistan.

The compilation is based on reports and documents from 2006 to 2008, covering the most recent electoral cycle. Some proposals have been addressed in the meantime. Given the timeframe, focus in most reports/documents has been on parliamentary elections. It is assumed that recommendations made in earlier reports have either been repeated in reports from the most recent cycle or have become obsolete, hence the focus on reports from the last two years.

The ECP is currently active in pursuing electoral reform. It has established nine working groups to address specific topical areas of potential reform. The work of the nine working groups is not currently finalized, the reports are therefore not public, and thus the author of this compendium has not had access to the proposals from these reports for inclusion in the compendium.

The proposals are sorted by category, arranged largely according to chronology or electoral cycle, and grouped according to topic. Where two or more proposals are virtually identical they have been combined into one.

For each proposal a suggestion/assessment has been made as to who the primary implementer(s) might be, and whether the proposal would require (changes to) legislation. If the text of the proposal specifically states that the proposal should be implemented through legislation, then this has been respected. Apart from that, the author of this compendium has followed the philosophy that ECP (and other entities) should exercise their mandates to the fullest extent within the boundaries of the existing legal framework.

Proposals and recommendations have in most cases been edited to shorten and distill the text, trying to be faithful to the intention of the original. Vocabulary has been kept from the original proposals, resulting in variations such as “electoral roll” and “voter list”.

The proposals should not be attributed to any other entity than that or those stated in the source document. The author and the entities involved in compiling the compendium do not necessarily agree to all proposals.

The categorizations, suggestions for implementers and assessments of legislative requirement are made by the author of the compendium.

## Summary of Key Recommendations

Some proposals are repeated in many of the reports with slight variations. Below are listed what can be considered the key recommendations from the many reports.

<i>Key recommendations</i>	<i>Table reference (first)</i>
A. Election laws must be harmonized and unified.	295
B. Candidates should only be able to contest one seat, not seats in multiple constituencies.	2
C. The educational requirement for candidates to hold a bachelor degree should be removed or reevaluated.	7
D. Women and minorities should have stronger representation; e.g. through provision for reserved seats and direct election.	3
E. Women participation should be strengthened through targeted civic education, more female staff, more resources for women, and strong action against intimidation and disenfranchisement of women.	68
F. The Electoral Commission of Pakistan (ECP) must be independent and autonomous, both in terms of having the legal mandate and in terms of exercising this mandate.	8
G. The Chief Election Commissioner and the members of the commission should be appointed through broad consultation. They do not need to be judges.	14, 19
H. ECP must be more transparent and conduct regular consultations with political parties, civil society, media and the public.	40
I. District Returning Officers and Returning Officers should be appointed in a more transparent manner and be neutral, reporting to ECP only and not have other duties while working for the ECP.	52
J. Freedom of expression should be strengthened. Private media should be free to report on elections and state media should be neutral and provide free and equal access for all parties and candidates.	101
K. Observers and agents should have access to all stages of the electoral process, in particular better access to counting and tabulation of results.	123
L. Parties should enhance their internal party democracy and focus on issues rather than personalities.	137
M. The code of conduct for political parties should be reviewed in consultation with the parties. The new code should emphasize enforcement mechanisms.	143
N. Location and assignment of voters to polling stations should be made public and not changed shortly before election day.	171
O. Constituencies should be made more equal in size through new boundary delimitation.	179
P. The National Database and Registration Authority's (NADRA) database of Computerized National Identity Cards (CNIC) should be used to enhance the electoral rolls.	180
Q. NADRA should increase its efforts to issue CNICs.	195
R. Draft electoral rolls should be made more accessible through improved public display and by allowing political parties access to the complete draft rolls.	214
S. Training of election officials, government staff and security personnel on electoral matters and responsibilities should be improved.	226
T. Security forces should remain neutral in the electoral process.	255
U. Results should be announced shortly after close of polls.	258
V. Publication of results must include results on polling station level in addition to the aggregated district results.	259
W. Complaints should be dealt with more swiftly and with more transparency.	278

## Source Documents

The following documents have been used in the compilation of reform proposals.

<i>ID</i>	<i>Publishing entity, title, year/date of publication</i>
DFID 08	DFID, Evaluation of donor support for elections in Pakistan 2005 to 2008, August 2008
DI 08	Democracy International, Pakistan election observation report, May 2008 (recommendations on page 40-43)
ECP 08	Election Commission of Pakistan, Proposed Electoral Reforms, 2008
EUEOM 08	European Union Election Observation Mission, Pakistan final report, 2008
FAFEN 08	Free and Fair Election Network, Election Observation Summary and Recommendations for Electoral Reforms, June 2008 (recommendations on page 9-12)
IFES 07	IFES, ECP reform in Pakistan – Intermediate and long term view, September 2007
IFES 08	IFES, Fixing ER-08, March 2008
IFES 08a	IFES, Submissions to the Electoral Reforms Committee, May 2008 2: Computerized Electoral Rolls System 3: Considerations for changes to the electoral dispute resolution process of the ECP 4: The role of Civil Registry data
IFES 08b	IFES, National policy review workshop on electoral reform in Pakistan, July 2008
IRI 07	IRI, Pre-election observation mission statement, November 2007
NDI 07	NDI, Statement of pre-election delegation to Pakistan, May 2007
NDI 07a	NDI, Statement of pre-election delegation to Pakistan, October 2007
NDI 08	NDI, Recommendations to ECP from political parties, May 2008
PACFREL 08	PACFREL, How fair were Elections 2008? Field Observation Report, July 2008 (recommendations on page 39)
PILDAT 07	PILDAT, Proposed Electoral Reforms, September 2007
UNDP 08	UNDP-SNEP, Reports of working groups – A summary of recommendations, August 2008

In the table of proposals below a number after the reference ID indicates either a page number (in which case the number is preceded with “p.”) or the actual number of the proposal if the document contains a numbered list. In such cases the pages where the list of proposals/recommendations can be found are mentioned in the table above.

## Categorization

The various reform proposals are grouped according to the categories in the table below. Several proposals could reasonably fall into two or more categories, but a primary category has been chosen.

In the table below the categories have been cross matched with the nine working groups of the Electoral Reforms Committee (ERC). Not all categories naturally fall under a specific existing working group.

<i>Category</i>	<i>Description</i>	<i>ERC working group</i>
Electoral sys.	Electoral system and eligibility	(V)
Organization	ECP formation, composition and mandate; organizational structure, management, culture, communication	II
Marginalized	Marginalized groups, including ethnic and religious minorities, women, diaspora, internally displaced, disabled	(VII, VIII)
Civic ed	Public information and civic/voter education	VII
Media	Media role, rights and responsibilities	
Observation	Political party and candidate agents, domestic and international observers, including accreditation and access	(III on training)
Parties	Political parties, candidate eligibility and registration, code of conduct	
Campaign	Campaign issues including financing	(V)
Registration	Voter Registration and issues relating to CNIC and NADRA; polling station locations and constituency boundary delimitation	VIII
Training	Training and capacity building	III
Operations	Operations, logistics and procurement	I
Polling	Polling procedures, election day, postal ballot	IV
Security	Police, security forces and intelligence agencies	(I)
Results	Count and result compilation, aggregation, certification and publication	VI
Complaints	Electoral dispute resolution, complaints and petitions	IX
Legislative	Issues not directly related to the ECP but dealing with the legislative, i.e. government and legislation.	V

The ERC working groups are:

- Group I Development of polling scheme and managing logistics (including distribution of election materials)
- Group II Re-structuring and strengthening of ECP; role of judicial officers as DROs and ROs
- Group III Institutionalizing training and research
- Group IV Improving election operations (regarding election forms, envelopes, procedure of postal ballots and other election procedures)
- Group V Legal reforms – unification of different election laws into single code – amendments in election laws
- Group VI Election results management system and IT strengthening
- Group VII Civic and voter education
- Group VIII Electoral rolls and voter registration
- Group IX Complaints management

# Reform Proposals

## Legend

Category:	Category of proposal as outlined above.
Proposal:	Short description of the reform proposal.
Reference:	Reference to source of proposal, e.g. document/report, see above..
Implement.:	Primary entity/entities/forum in relation to implementation of proposal.
Leg.:	Assessment of whether the proposal may require legislation/amendments.

#	Category	Proposal	Reference	Implement.	Leg.
1	Electoral sys.	Study impact of single-member FPTP and alternatives with public debate.	DI 08, 14	GoP, ECP, NGO	No
2	Electoral sys.	Constitution art 223: Contesting two seats shall be minimized by either disallowing candidacy for two seats or forcing cost of by-election on candidate.	ECP 08	GoP	Yes
		Candidates should only be able to run in one constituency.	EUEOM 08, 4	GoP	Yes
		Eliminate multiple candidacies, i.e. candidates running in more than one constituency.	DI 08, 15	GoP	Yes
		Ban candidates from running in more than one constituency.	FAFEN 08, 7	GoP	Yes
3	Electoral sys./ Marginalized	Enhanced system for reserved seats for women, including minimum 33% and direct election.	EUEOM 08, 75	GoP	Yes
4	Electoral sys./ Marginalized	Representation of women and minorities should be ensured.	PACFREL 08, 9	GoP	Yes
5	Electoral sys./ Marginalized	Direct election for reserved seats.	EUEOM 08, 82	GoP	Yes
6	Electoral sys.	Integrate FATA into the electoral system.	DI 08, 17	GoP	Yes
7	Electoral sys.	RPA sect 99 (cc): Educational requirement for candidates removed.	ECP 08	GoP	Yes
		Reevaluation of requirement for candidate educational degrees.	IRI 07, p. 2	GoP	Yes
		Candidacy requirement for bachelor degree should be removed. Vague moral qualifications should be revised.	EUEOM 08, 3	GoP	Yes
8	Organization	Independence and transparency of the election commission.	EUEOM 08, 2	ECP	No
		Make the ECP more independent and accountable.	DI 08, 1	GoP, ECP	Yes
		ECP must be independent.	NDI 08, p. 7	ECP	No
9	Organization	Constitution, new article (220A): Empowerment of election commission to issue orders with binding power.	ECP 08	GoP	No
10	Organization	The ECP should be given administrative and financial autonomy.	PACFREL 08, 2	GoP, ECP	No
		ECP should have full financial and administrative autonomy.	UNDP 08, p. 6	GoP, ECP	No
		Strengthened ECP autonomy and financial independence from government.	IFES 08b	GoP, ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
11	Organization	RPA sect 107: Power to make rules change from lying with the Commission with approval by President to lie with the Commissioner with approval of the Commission.	ECP 08	GoP	Yes
12	Organization	Parliamentary committee to oversee electoral process and improve performance of ECP.	NDI 08, p. 7	GoP	No
13	Organization	Parliamentary committee on electoral reform to improve on election laws, eliminate local interference and conduct public hearings.	FAFEN 08, 1	GoP	No
14	Organization	Stakeholder consultation for appointment of Chief Election Commissioner and ECP members, e.g. selection by National Assembly.	EUEOM 08, 7	GoP	Yes
15	Organization	Appointment to ECP should be made through consultation with political parties and civil society.	NDI 07, p. 8, NDI 07a, p. 8	GoP	Yes
16	Organization	Constitution art. 213 (1): Prime Minister and Cabinet advises President on appointment of Chief Election Commissioner	ECP 08	GoP	Yes
17	Organization	The Chief Election Commissioner and the ECP members should be selected in consultation with all major political players.	PACFREL 08, 2	GoP	No
		Appointment of CEC through vetting by all parties in parliament.	IFES 07	GoP	No
		Appointment of Chief Election Commissioner should be made in consultation with opposition.	PILDAT 07, p. 7	GoP	No
18	Organization	De-politicizing of appointment of the CEC and members of the ECP.	IFES 08b	GoP	No
19	Organization	Eligibility for ECP members expanded beyond superior judiciary.	EUEOM 08, 7	GoP	Yes
		Expand ECP membership beyond sitting judges.	IFES 07	GoP	Yes
20	Organization	Reform of ECP, eligibility to ECP beyond judiciary with transparent and consultative appointment process.	DFID 08, p. 42	GoP	Yes
21	Organization	CEC and ECP members do not have to be necessarily from the judiciary.	PILDAT 07, p. 7	GoP	Yes
22	Organization	Constitution art 215 (1): term of commissioner extended from 3 to 6 years and shall remain in office if general elections fall in year of term expiration.	ECP 08	GoP	Yes
23	Organization	Fixed term of office for ECP members.	EUEOM 08, 7	GoP	Yes
24	Organization	Timely filling of vacant spots on ECP.	IRI 07, p. 2, NDI 07, p. 8	ECP	No
25	Organization	Constitution art 216 (2) (b): deletion of clause that enables reappointment of commissioner within two years of previous term.	ECP 08	GoP	Yes
26	Organization	Judges should not be appointed as election commissioners until 3 years after retirement.	PILDAT 07, p. 7	GoP	Yes
27	Organization	Constitution art 217: No acting commissioner if absence (travel abroad) is less than 15 days.	ECP 08	GoP	Yes

#	Category	Proposal	Reference	Implement.	Leg.
28	Organization	Constitution art 218: Election commission is made non-permanent; appointed for each election.	ECP 08	GoP	Yes
29	Organization	ECP should be reorganized and staff increased. Separate departments for legal issues and complaints, logistics/operations, training, and voter education.	EUEOM 08, 9	ECP	No
30	Organization	Greater resources (personnel, IT, etc.) to ECP.	IFES 08a	GoP	No
31	Organization	New departments of training & research, law and logistics inside ECP.	UNDP 08, p. 6	ECP	No
32	Organization	National training unit for election personnel.	FAFEN 08, 17	ECP	No
33	Organization	Training should be institutionalized by ECP and Federal Election Academy may be revived.	UNDP 08, p. 4	ECP	No
34	Organization	Dedicated electoral disputes directorate within the ECP.	IFES 08a	ECP	No
35	Organization	Organizational restructuring including definition of lines of reporting and areas of autonomy.	IFES 07	ECP	No
36	Organization	Reform and restructuring of ECP after legal reform; freedom to hire/fire staff and set budget.	DFID 08, p. 42	ECP, GoP	No
37	Organization	ECP should have autonomy to set own job titles and salaries.	IFES 07	GoP	Yes
38	Organization	Written job descriptions for every position in ECP.	IFES 07	ECP	No
39	Organization	ECP should have its own office buildings and residential accommodations.	UNDP 08, p. 7	ECP, GoP	No
40	Organization	ECP should formalize continuous stakeholder consultations down to constituency level, including with political parties and civil society.	EUEOM 08, 11	ECP	No
		Regular meetings between ECP and political parties.	IRI 07, p. 2	ECP	No
		Regular consultations between ECP, political parties and civil societies.	NDI 07, p. 9, NDI 07a, p. 8	ECP	No
		ECP should hold regular meetings with political parties.	NDI 08, p. 3	ECP	No
		Improve transparency of the ECP. ECP should consult with political parties and civil society.	DI 08, 2	ECP	No
		ECP should host regular, collective meetings with political parties and candidates.	FAFEN 08, 12	ECP	No
		Regular communication with political parties and civil society stakeholders.	IFES 07	ECP	No
41	Organization	Regular briefings for the media and public.	FAFEN 08, 14	ECP	No
42	Organization	ECP should instruct PECs and AECs to host weekly meetings with election stakeholders.	FAFEN 08, 13	ECP	No
43	Organization	ECP should make public its meeting schedule and all decisions.	EUEOM 08, 15(i)	ECP	No
44	Organization	Internal instructions should be made publicly available.	EUEOM 08, 15(ii)	ECP	No
45	Organization	Local level information should be centralized and made available both on Internet and locally.	EUEOM 08, 15(iii)	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
46	Organization	All election related documents should be available for public inspection at all levels without fee or undue burden.	EUEOM 08, 20	ECP	No
47	Organization	ECP should be required to submit regular public reports, and should answer to National Assembly and Supreme Court.	EUEOM 08, 8	ECP, GoP	No
48	Organization	ECP should develop a strategic plan and work plans.	EUEOM 08, 10	ECP	No
49	Organization	ECP 3-5 year strategic planning manual.	IFES 07	ECP	No
50	Organization	Multi-agency operations plan for conduct of elections, including ECP, Ministries of Justice, Education and Interior, and National Assembly Standing Committee on Parliamentary Affairs.	IFES 07	ECP	No
51	Organization	AEC should maintain permanent database of all employees of Federal and Provincial governments, autonomous bodies and corporations working in the district.	UNDP 08, p. 4	ECP	Yes
52	Organization	RPA sect 5: Officials are under the disciplinary authority of the election commission for the duration of the election period.	ECP 08	ECP	No
53	Organization	District Returning Officers and Returning Officers should be accountable to ECP and not perform other duties during the same period.	EUEOM 08, 12	ECP, GoP	No
54	Organization	District and session judges can be DRO. RO and ARO may also be drawn from executive.	UNDP 08, p. 7	ECP	No
55	Organization	District and Session Court judges should not be involved in any aspect of electoral administration, i.e. they should not be seconded to ECP as DROs and ROs.	IFES 08a	ECP	No
56	Organization	Members of judiciary must not have duties as election officials but only act in relation to complaints and petitions.	FAFEN 08, 2	GoP	Yes
57	Organization	Appointment of polling staff should be open for public nominations and objections, also outside state employees.	EUEOM 08, 13	GoP, ECP	Yes
58	Organization	Polling staff should be appointed early enough for postal balloting, for one polling station only, and not be changed late.	EUEOM 08, 14	ECP	No
59	Organization	Presidential Election Rules 1988, rule 10: Clarification that Presiding Officer appoints polling officers.	ECP 08	GoP	Yes
60	Organization	Judiciary should be removed from all aspects of electoral administration with a clearly defined but independent role in the nomination (appeals) and post-poll (petition) phases.	IFES 08a	GoP	Yes
61	Organization	ECP should have authority over posting and transfer of government officials for election purposes; the government should not.	PACFREL 08, 3	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
62	Organization	ECP should exercise control, superintendence and discipline on staff assigned to ECP for election duty.	PILDAT 07, p. 6	ECP	No
63	Organization	ECP should ensure ban on transfer of civil servants is upheld.	NDI 08, p. 4	ECP	No
64	Organization	Enforce ban on mass transfer of personnel.	FAFEN 08, 9	GoP	No
65	Organization	Presidential Election Rules 1988, rule 6: Inclusion of Presiding Officer in chain of candidate withdrawal.	ECP 08	ECP	No
66	Organization/ Observation	RPA new sect 10A: Introduction of parallel system of election monitors appointed by election commission.	ECP 08	ECP	No
67	Organization	RPA sect 44 (3): Responsibility for retention of documents specified to lie with the Returning Officer.	ECP 08	ECP	No
68	Marginalized	Political parties should give portion of senior positions to women.	EUEOM 08, 76	Parties	No
69	Marginalized	Training of women candidates and elected representatives.	EUEOM 08, 74	Parties, NGO	No
70	Marginalized	ECP should adopt gender policy and appoint a senior person as responsible.	EUEOM 08, 77	ECP	No
71	Marginalized	ECP should maintain statistics re women: Voters, candidates, staff.	EUEOM 08, 79	ECP	No
		ECP should track and publicize gender specific data on voter turnout.	NDI 08, p. 5	ECP	No
72	Marginalized	Stronger action against disenfranchisement of women, including potential candidate disqualification.	EUEOM 08, 73	GoP, Parties	Yes
73	Marginalized	Ensure equitable provision of materials and resources, including well trained staff, for female voters.	DI 08, 18	ECP	No
		More female staff at polling stations. Additional security and transportation.	EUEOM 08, 78	ECP	No
		Training of women to serve as polling officials.	NDI 08, p. 5	ECP	No
74	Marginalized	Hiring of female enumerators.	NDI 08, p. 2	ECP	No
75	Marginalized	ECP should enforce right of women and act against parties' ban on women voting.	NDI 08, p. 5	ECP	No
		Enforce right of women to vote.	NDI 07, p. 9	GoP, ECP	No
		Enforcement of right of women to vote.	NDI 07a, p. 9	GoP, ECP	No
76	Marginalized	Address intimidation of female voters.	DI 08, 19	GoP, Parties, ECP	No
77	Marginalized	Men should not be allowed entry to women's polling stations.	NDI 08, p. 5	ECP	No
78	Marginalized	ECP improve number, location and standard of polling stations for women.	EUEOM 08, 72	ECP	No
79	Marginalized	Polling stations for women should be close to where they live.	NDI 08, p. 5	ECP	No
80	Marginalized	All polling stations should by law be combined male and female.	FAFEN 08, 5	GoP	Yes

#	Category	Proposal	Reference	Implement.	Leg.
81	Marginalized	Extra steps to ensure that female polling booths remain open through election day.	FAFEN 08, 23	ECP	No
82	Marginalized/ Civic ed	Civic ed campaign focused on women participation – CNIC, registration, voting.	EUEOM 08, 71	ECP, NGO, MoWD	No
		Encourage political participation of women through civic education for both men and women.	DI 08, 20	ECP, NGO, Parties	No
83	Marginalized	ECP should strengthen participation for marginalized, including outreach and postal ballot.	EUEOM 08, 37	ECP	No
84	Marginalized	ECP targeted communication with civil society organizations representing women, disabled, IDPs (including flood and earthquake victims), religious minorities and diaspora.	IFES 07	ECP	No
85	Marginalized/ Civic ed	Improved participation of religious minorities through civic ed.	EUEOM 08, 81	ECP, NGO	No
86	Marginalized	Necessary steps should be taken to register overseas Pakistanis and evolve a mechanism to use the right of vote.	UNDP 08, p. 19	ECP, GoP	Yes
87	Marginalized	Abolishment of Ahmadi list and oath.	EUEOM 08, 80	GoP	Yes
88	Civic ed	The ECP website should be further developed and kept up-to-date.	EUEOM 08, 15(iv)	ECP	No
89	Civic ed	Improved voter education, particularly focusing on women and youth.	EUEOM 08, 28	ECP, NGO	No
90	Civic ed	Enhanced public awareness/voter education campaigns and monitoring in relation to registration, including in rural and remote areas.	NDI 08, p. 3	ECP, NGO	No
91	Civic ed	Civic education campaigns targeted to all stakeholder groups.	IFES 08a	ECP, NGO	No
92	Civic ed	Improved public information on the rights and responsibilities of voters.	IFES 07	ECP, NGO	No
93	Civic ed	Initiatives to ensure maximum use of postal ballot by government officials.	UNDP 08, p. 16	ECP, GoP	No
94	Civic ed	Increased role of civil society in voter/civic education.	EUEOM 08, 67	NGO, ECP	No
95	Civic ed	Voters should receive information about their roll entry and polling station from ECP, not parties.	EUEOM 08, 29	ECP	No
96	Civic ed	Political parties should receive all voter education materials.	NDI 08, p. 3	ECP	No
97	Civic ed	Clear, public information about complaints process.	FAFEN 08, 20	NGO, ECP	No
98	Civic ed	Public relations strategy with integration to training.	IFES 07	ECP	No
99	Civic ed	Voter education materials should be printed in national as well as regional/local language.	UNDP 08, p. 16	ECP, NGO	No
100	Civic ed	Citizens should participate as mobilizers, agents, observers and voters.	FAFEN 08, 31	Public, NGO	No
101	Media	Freedom of expression strengthened, Constitution art 19.	EUEOM 08, 54	GoP	Yes

#	Category	Proposal	Reference	Implement.	Leg.
102	Media	Enforcement of right of media to cover elections.	NDI 07a, p. 9	GoP	No
103	Media	Freedom of media should be restored.	NDI 08, p. 5	PEMRA, GoP	No
104	Media	No curbs or limitations should be put on the way private media covers the elections.	PACFREL 08, 6	GoP	No
105	Media	Freedom to private media to report. Equal access to all parties.	IRI 07, p. 2	GoP	No
106	Media	State prevention of media intimidation, including protection against arrest, and prosecution of perpetrators.	EUEOM 08, 57	GoP	No
107	Media	Liberalization of terrestrial media through licensing. Radio stations should be permitted to broadcast news and analysis.	EUEOM 08, 58	GoP	Yes
108	Media	Review and reform of legal framework regulating media. PEMRA ordinance 2007.	EUEOM 08, 55	GoP	Yes
109	Media	State media (PTV, PBC) should be supervised by PEMRA (not Ministry of Information) on par with other media.	EUEOM 08, 60	GoP	Yes
110	Media	State media should be neutral towards all parties and candidates.	PACFREL 08, 5	Media, GoP	No
		State media should provide equal access to all contestants.	NDI 08, p. 5	Media, GoP	No
111	Media	Transparency in state media, distinguish between reporting on activity by officials and campaigning.	EUEOM 08, 61	Media	No
112	Media	Government owned media should provide free airtime to the political parties and candidates.	UNDP 08, p. 17	Media, GoP	No
113	Media	No preferential treatment to state authorities or incumbents by media during campaign.	EUEOM 08, 56	Media	No
114	Media	Reform of PEMRA member selection.	EUEOM 08, 62	GoP	Yes
115	Media	PEMRA should supervise, not be able to e.g. block cable distribution.	EUEOM 08, 64	GoP	Yes
116	Media	Increased transparency of PEMRA actions.	EUEOM 08, 65	PEMRA	No
117	Media	Internal training in PEMRA, e.g. media monitoring section.	EUEOM 08, 66	PEMRA	No
118	Media	Increased media professionalism and ethics. Training.	EUEOM 08, 59	Media, NGO	No
119	Media	Media should provide well-informed and non-partisan reporting.	FAFEN 08, 32	Media	No
120	Media	Media should avoid promoting ethnic or divisive politics.	FAFEN 08, 33	Media	No
121	Media	Revision of media code of conduct to be less stringent. Should be publicized.	EUEOM 08, 63	ECP, Media	No
122	Media	Media should form a voluntary code of conduct to ensure equal representation.	PACFREL 08, 6	Media	No
123	Observation	Rights of observers, agents and candidates should be improved and access guaranteed, including to aggregation of results.	EUEOM 08, 16	ECP	No
124	Observation	Agents, domestic and international observers should have access to all phases, including voter list data entry and counting process.	NDI 08, p. 3	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
125	Observation	Candidates and agents should have full access, including to counting and transportation of ballots.	NDI 08, p. 3	ECP	No
126	Observation	Procedures enabling domestic and international observers access to all stages of counting.	NDI 07a, p. 8	ECP	No
127	Observation	Parties and others should be allowed to observe production, storage and distribution of election materials.	NDI 08, p. 6	ECP	No
128	Observation	Full access to transportation of ballots, and tallying, tabulation and consolidation of results on all levels.	NDI 08, p. 6	ECP	No
129	Observation	Full access to observe in polling stations.	DI 08, 6	ECP	No
130	Observation	Easier accreditation for observers and agents.	DI 08, 6	ECP	No
131	Observation	Clear and public procedures for observer accreditation. Dedicated ECP office for observer relations.	FAFEN 08, 21	ECP	No
132	Observation	ECP should issue regulations on observation, train staff on these, and should make accreditation easily available.	EUEOM 08, 17	ECP	No
133	Observation	RPA sect 22: Candidates may appoint one agent per district where a constituency covers more than one district.	ECP 08	GoP	Yes
134	Observation	Regular consultations with observer groups.	EUEOM 08, 17	ECP	No
135	Observation	Training of agents.	FAFEN 08, 29	Parties, NGO	No
		Training of agents.	EUEOM 08, 53	Parties, NGO	No
136	Observation	Domestic observers should expand coverage to more polling stations, results aggregation, registration and campaign finance.	EUEOM 08, 68	NGO	No
137	Parties	Internal party democracy strengthening.	EUEOM 08, 52	Parties	No
		Democratize parties.	FAFEN 08, 30	Parties	No
138	Parties	Commitment by parties to campaign on issues rather than personalities.	IRI 07, p. 2	Parties	No
		Issue based campaigns rather than personality, clan, religion or ethnicity.	FAFEN 08, 27	Parties	No
139	Parties	Improved political party programs/platforms.	IRI 07, p. 2	Parties	No
140	Parties	Enforce candidates' adherence to law and code of conduct.	FAFEN 08, 25	Parties, ECP	No
141	Parties	Public declaration of commitment to law, code and spending limits by candidates.	FAFEN 08, 26	Parties, ECP	No
142	Parties	Provide ECP with concrete evidence of election violations and hold ECP accountable for enforcement.	FAFEN 08, 28	Parties	No
143	Parties	Formalized codes of conduct.	IRI 07, p. 1	ECP	No
		Code of conduct for political parties and other participants.	NDI 07a, p. 9	ECP, Parties	No
144	Parties	Parties should be consulted on development of code of conduct.	NDI 08, p. 3	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
145	Parties	Reform code of conduct for political parties in consultation with stakeholders, and add enforcement mechanisms.	FAFEN 08, 11	ECP	No
		Code of conduct should be revised in consultation with political parties, and sufficient enforcement provisions developed and enforced.	IFES 08a	ECP	No
146	Parties	Revise code of conduct for parties and candidates, and include sanctions.	EUEOM 08, 48	ECP	No
		Code of conduct should specify penalties.	NDI 08, p. 4	ECP	No
147	Parties	Review of laws governing conduct of political parties and the relationship between parties and ECP.	IFES 07	ECP	Yes
148	Parties	Code of conduct should be expanded beyond parties to also cover government, ECP, local government and security agencies.	NDI 08, p. 4	ECP	No
149	Parties	Limits on parties to have direct contact with voters should be removed from code of conduct.	NDI 08, p. 3	ECP	No
150	Parties	Candidates or parties violating the election code of conduct should be barred from running.	PACFREL 08, 4	GoP	Yes
151	Parties	Clear definition of "secret and confidential" (Code of Conduct clause 24).	NDI 08, p. 4	ECP	No
152	Parties	Restrictions on parties criticizing foreign policy and army should be removed from code of conduct.	NDI 08, p. 3	ECP	No
153	Parties	RPA sect 12 (3): Allow candidate nomination by person authorized by the candidate, i.e. removing need for candidate to submit nomination in person.	ECP 08	GoP, ECP	Yes
154	Parties	RPA sect 13: Increase of candidate nomination deposits from 4 to 20 thousand rupees for National Assembly and from 2 to 10 thousand for provincial assembly. Deposits are made non-refundable and sect 43 (re return) is deleted.	ECP 08	GoP, ECP	Yes
155	Parties	RPA sect 14 (5A): removal of provision for exclusion of candidates by tribunal based on outstanding loans, tax or utilities.	ECP 08	GoP	Yes
156	Parties	RPA sect 47A: Parties in split coalitions are allowed to submit new priority lists for reserved seats. Otherwise priority lists can't be changed.	ECP 08	GoP, ECP	Yes
157	Parties	Presidential Election Rules 1988, rule 4 (1): Requirement for signatures by candidate proposer and seconder.	ECP 08	GoP, ECP	Yes
158	Parties	Political Parties Order 2002, new section 4 (1)(cc): Parties must submit membership cards for 1,000 members in order to qualify for an election symbol.	ECP 08	GoP, ECP	Yes
159	Parties	Political Parties Order 2002, new sect 17A: Parties not fielding candidates or failing to obtain 5% of votes cast are barred from taking part in any future elections.	ECP 08	GoP, ECP	Yes

#	Category	Proposal	Reference	Implement.	Leg.
160	Parties	Political Parties Order 2002, sect 4 (1)(i) and 11 (1): Election of senior party officials must be done in presence of a representative of the election commission.	ECP 08	GoP	Yes
161	Campaign	Limit on campaign finances should be expanded.	NDI 08, p. 4	ECP	Yes
162	Campaign	Campaign financing rules should be reviewed; donations and expenditures made public.	EUEOM 08, 50	ECP	No
163	Campaign	ECP should ensure compliance regarding maximum election expenses.	PILDAT 07, p. 6	ECP	No
164	Campaign	Enforcement of campaign rules, especially advertising rules and spending limits.	IFES 08b	ECP	No
165	Campaign	Consideration to provision for state funding and free air time for campaigns.	EUEOM 08, 51	GoP	Yes
166	Campaign	State officials must not interfere in elections and state resources not used for campaigning.	EUEOM 08, 49	GoP, ECP	No
167	Campaign	ECP should control government influence and misuse of state resources in elections.	PILDAT 07, p. 5	ECP	No
168	Campaign	Swift action and sanction against use of state resource in campaigns.	NDI 08, p. 4	ECP	No
169	Campaign	Freedom of movement, association, assembly and expression should be ensured during campaign period in particular, and only restricted when strictly, transparently warranted.	EUEOM 08, 46	GoP	No
170	Campaign	Caretaker government should be more clearly defined, appointment by consensus, and members not allowed to campaign.	EUEOM 08, 47	GoP	Yes
171	Registration	List of Polling Stations should be made public 45 days before election day, objections addressed, and final list locked 30 days before election day.	PILDAT 07, p. 6	ECP	No
		Polling station lists and assignments should be fixed and publicized well in advance of election day.	EUEOM 08, 32	ECP	No
		Voters allocated to polling stations and informed well ahead of election day.	IFES 08b	ECP	No
		List of polling stations should be made public minimum two weeks before election day and not changed unless strictly necessary.	NDI 08, p. 6	ECP	No
		Polling station locations should be publicized well ahead of elections.	DI 08, 8	ECP	No
172	Registration	Polling station scheme should be finalized earlier and communicated to political parties.	IFES 08b	ECP	No
173	Registration / Observation	Comprehensive list of polling stations and number of assigned voters to be shared with political party agents and observers.	IFES 07	ECP	No
174	Registration / Observation	ECP should provide parties and candidates with final electoral roll and polling station lists early and free of charge.	FAFEN 08, 15	ECP	No
175	Registration	RPA sect 8: Provision for publication of a provisional list of polling station locations.	ECP 08	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
176	Registration	Permanent list of polling stations and assignment of voters.	IFES 07	ECP	No
177	Registration	Permanent polling stations.	UNDP 08, p. 3	ECP	No
		Polling stations should be permanent.	IFES 08b	ECP	No
178	Registration	The number of Polling Stations should be increased.	PILDAT 07, p. 6	ECP	No
		More polling stations, especially in rural areas.	IFES 08b	ECP	No
179	Registration	Review constituency boundaries with view to equalize population sizes. Process must be open and transparent.	DI 08, 16	ECP	No
		Constituencies should be made more equal in size at next delimitation.	EUEOM 08, 27	ECP	No
180	Registration	Strengthen accuracy of voter list through access to NADRA's database.	NDI 07a, p. 8	GoP, ECP	Yes
181	Registration	ECP should share data with NADRA	IFES 08a	GoP, ECP	Yes
182	Registration	The electoral roll should be subject to continuous updating, checked for duplicates, and compared with NADRA for inclusion of NADRA entries not in the roll.	EUEOM 08, 21	GoP, ECP	Yes
		Voters register should be compared to NADRA's CNIC database. Issuance of CNIC should automatically put person on voters roll.	IFES 08b	GoP, ECP	Yes
		Once a citizen obtains a CNIC their name should automatically be included in the voter list.	NDI 08, p. 1	GoP, ECP	Yes
		Continuous voter registration based on CNIC.	DI 08, 4	GoP, ECP	Yes
		Voters' lists should be cross-checked and verified with NADRA.	PACFREL 08, 10	GoP, ECP	Yes
		Voters lists should be amalgamated with NADRA.	PILDAT 07, p. 5	GoP, ECP	Yes
183	Registration	NADRA and ECP should register voters at same time as issuing CNIC. In future NADRA should act as regular update of electoral rolls.	PILDAT 07, p. 6	GoP, ECP	Yes
184	Registration	Implement back-end measures for validation/augmentation of electoral rolls, e.g. from NADRA.	IFES 08, p. 10	GoP, ECP	Yes
185	Registration	Validation of electoral rolls 2007 through NADRA.	UNDP 08, p. 19	GoP, ECP	Yes
186	Registration	A mechanism should be developed to include citizens with CNIC who are not in the electoral rolls.	UNDP 08, p. 19	GoP, ECP	Yes
187	Registration	CNIC should be mandatory condition for voter registration.	UNDP 08, p. 18	GoP	Yes
188	Registration	ECP and NADRA should determine technical feasibility of validation, augmentation and linkages.	IFES 08a	ECP, NADRA	No
189	Registration	ECP and NADRA should consult with stakeholders to ensure wide support and maximize confidence.	IFES 08a	ECP, NADRA	No
190	Registration	Legal framework for ECP/NADRA data sharing on a cost basis.	IFES 07	GoP, ECP	Yes

#	Category	Proposal	Reference	Implement.	Leg.
191	Registration	Coordination with other state agencies regarding removal of deceased and exclusion of persons declared of unsound mind by court decision.	EUEOM 08, 22	ECP, GoP	Yes
		Greater coordination with other state agencies over removal of deceased and persons of unsound mind.	UNDP 08, p. 19	ECP, GoP	Yes
192	Registration	Review of legislation in relation to CERS.	IFES 07	ECP	Yes
193	Registration	Photo on all CNICs.	EUEOM 08, 69	GoP	Yes
		Photos of women should be made mandatory on CNIC.	NDI 08, p. 5	GoP	Yes
194	Registration	NADRA should target women for CNIC.	EUEOM 08, 69	NADRA	No
195	Registration	Issuance of CNIC should be made free, easy and particular emphasis paid to marginalized groups.	EUEOM 08, 26	NADRA	No
		Reduce barriers to obtaining a CNIC, including better access for women and in rural areas; CNIC should be issued without fee.	DI 08, 5	NADRA	No
		It should not cost anything to get a CNIC.	NDI 08, p. 1	NADRA	No
		CNIC should be free of charge.	IFES 08b	NADRA	No
		CNIC should be free of charge.	UNDP 08, p. 19	NADRA	No
196	Registration	Issue CNIC to all. 6 month period of free CNIC.	PILDAT 07, p. 5	NADRA	No
197	Registration	Free CNIC to all through mobile units and offices.	FAFEN 08, 6	NADRA	No
198	Registration	NADRA should increase mobile registration facilities.	NDI 08, p. 1	NADRA	No
		NADRA should increase number of mobile facilities.	IFES 08b	NADRA	No
199	Registration	Use 2007 electoral roll excluding 2002 supplemental lists to continue house-to-house enumeration.	FAFEN 08, 10	ECP	No
200	Registration	Conduct a comprehensive assessment of the electoral roll data.	IFES 08, p. 10	ECP	No
201	Registration	Involve stakeholders in electoral roll assessment and engage them as partners in ongoing effort.	IFES 08, p. 10	ECP	No
202	Registration	Electoral Rolls Act 1974: Provision for action against people registering multiple times.	ECP 08	GoP	Yes
203	Registration	Electoral Rolls Act 1974: Act should be applicable for Local Government Elections.	ECP 08	GoP	Yes
204	Registration	Timeline and requirements for voter registration.	NDI 07, p. 9	ECP	No
205	Registration	Increased effort on registering those turning 18.	EUEOM 08, 25	ECP, NADRA	No
206	Registration / Marginalized	Enhanced registration of women, e.g. through recruitment of women enumerators.	EUEOM 08, 70	ECP	No
207	Registration	Enumeration should not only be during daytime (since women home alone will not answer door).	NDI 08, p. 2	ECP	No
208	Registration	Parties can work with ECP to encourage supporters to register.	NDI 08, p. 1	ECP, Parties	No
209	Registration	Procedures for enrolment outside annual revision of rolls should be clarified.	EUEOM 08, 24	ECP	No
210	Registration	The voters' list should be continuously updated, not periodically.	PACFREL 08, 10	ECP	No
		Voter registration should be continuous.	IFES 08a	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
211	Registration	Law should specify that computerized electoral rolls will only be used for the purpose of conducting elections.	IFES 07	GoP	Yes
212	Registration	Voter registration procedures and forms should be revised and simplified.	NDI 08, p. 2	ECP	No
213	Registration	Reevaluation of the registration process.	IFES 07	ECP	No
214	Registration / Marginalized	Display centers should facilitate review and registration by women.	NDI 08, p. 2	ECP	No
215	Registration	Display centers should be open 8am to 8pm, not only normal work hours.	NDI 08, p. 2	ECP	No
216	Registration	Display period should be extended from 3 to 6 weeks (ERA 1974 section 10).	UNDP 08, p. 19	ECP	Yes
217	Registration	Better training, payment, women representation and language skills of display staff.	NDI 08, p. 2	ECP	No
218	Registration	Improved functioning of Display Centers including increased staff compensation.	PILDAT 07, p. 5	ECP	No
219	Registration	Improved display of draft electoral roll, awareness and access to corrections.	EUEOM 08, 23	ECP	No
220	Registration	Voter lists on display should be in format that can be viewed by more than one person at a time.	NDI 08, p. 2	ECP	No
221	Registration	Voting lists should include photographs of voters.	PILDAT 07, p. 5	GoP, ECP	Yes
222	Registration	Purpose and location of display should be advertised through mass media, vehicles and political parties.	NDI 08, p. 2	ECP	No
223	Registration	Copies of voter lists shared with political parties, preferably electronically.	NDI 07, p. 9	GoP, ECP	Yes
		Provision of preliminary rolls to political parties and others.	PILDAT 07, p. 5	GoP, ECP	Yes
		Political parties should be provided with both preliminary and final voter lists electronically. Electoral Rolls Act 1974 should be amended to enable publication of electronic voter lists.	NDI 08, p. 2	GoP, ECP	Yes
		Disseminate new draft and final electoral rolls widely to political parties and other stakeholders on DVD and Internet.	IFES 08, p. 10	GoP, ECP	Yes
		Draft electoral rolls should be provided to political parties on DVD on nominal payment.	UNDP 08, p. 19	GoP, ECP	Yes
224	Registration	Publish final voter list electronically rather than printed to save time.	NDI 07a, p. 8	ECP	No
225	Registration	Provisional and final voter lists should be made available online; the final permanently.	PILDAT 07, p. 6	GoP, ECP	Yes
226	Training	Uniform and clear instructions to all election officials regarding responsibilities.	FAFEN 08, 18	ECP	No
227	Training	Polling staff should undergo extensive training on election laws and procedures.	PACFREL 08, 7	ECP	No
228	Training	Improved training for election day workers.	NDI 07, p. 9, NDI 07a, p. 8	ECP	No
		Better training of election officials (polling stations).	DI 08, 7	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
229	Training	All Returning Officers and polling staff, including reserves, should be fully trained by in-house trainers with user friendly manuals.	EUEOM 08, 31	ECP	No
230	Training	Mandatory training of Presiding Officers; no pay for last minute recruited, untrained Presiding Officers.	FAFEN 08, 19	ECP	No
231	Training	Regular periodic training for government employees on election process.	UNDP 08, p. 4	ECP	No
232	Training / Security	Training of security forces on election specific issues.	IFES 07	GoP, ECP	No
233	Training / Security	Instructions and training to police regarding campaign period and election day.	FAFEN 08, 24	GoP, ECP	No
234	Polling	Review of all ECP regulations, procedures and forms. Forms should be prepared for electronic submission.	EUEOM 08, 30	ECP	No
235	Polling	Finalize list of Presiding Officers early and publicize it.	FAFEN 08, 16	ECP	No
236	Polling	Postal voting procedures and practices should be reviewed.	EUEOM 08, 33	ECP	No
237	Polling	Deadline for postal ballots should be close of polls on election day.	EUEOM 08, 35	ECP	Yes
238	Polling	Transparency on number of postal ballots printed and issued per constituency.	NDI 08, p. 6	ECP	No
239	Polling / Security	Military and police personnel should not display political affiliation and should vote by postal ballot.	EUEOM 08, 38	GoP, ECP	No
240	Polling	Procedures should regulate number of excess ballot papers issued to Polling Stations and reconciliation of ballot papers issued against voters marked in electoral roll.	EUEOM 08, 34	ECP	No
241	Polling	Increase transparency about security measures, including number of printed ballots and how they are secured in printing house, storage and during transport.	NDI 08, p. 6	ECP	No
242	Polling	Individual ballot box seal numbers should be recorded.	EUEOM 08, 34	ECP	No
243	Polling	Ballot should contain box for marking preference next to candidate symbol.	EUEOM 08, 34	ECP	No
244	Polling	Translucent ballot boxes.	IRI 07, p. 2	ECP	No
245	Polling	RPA sect 85: Radius for prohibition of canvassing around polling station changed from 400 yards to 350 meters.	ECP 08	ECP	No
246	Polling	Election process should be digitized, including voting and announcement of results.	PACFREL 08, 11	GoP, ECP	Yes
247	Polling	Electronic voting machines should be used in all polling stations.	PILDAT 07, p. 7	ECP	Yes
248	Polling	ECP should randomly compare fingerprints on ballots with NADRA or CNIC prints to detect and deter fraudulent voting.	PILDAT 07, p. 6	ECP, NADRA	Yes

#	Category	Proposal	Reference	Implement.	Leg.
249	Polling	ECP should have rules for when re-counts and re-polls take place and do these swiftly without need for legal process.	EUEOM 08, 42	ECP	No
250	Security	ECP and government should ensure a safe environment on election day.	NDI 08, p. 6	ECP, GoP	No
251	Security	Prevent election related violence and promptly investigate and prosecute persecutors.	NDI 07a, p. 9	GoP, ECP	No
252	Security	Security plan in consultation with election stakeholders.	FAFEN 08, 22	ECP, GoP	No
253	Security	Measures to ensure security, including training of police in election duties.	FAFEN 08, 8	GoP	No
254	Security	To ensure security and impartiality all security apparatus should be put under the district returning officers on election day.	PACFREL 08, 8	GoP, ECP	No
255	Security	Order/legislate security forces to be politically neutral and not interfere in political process.	NDI 07, p. 9, NDI 07a, p. 8	GoP	No, Yes
256	Security	Termination of involvement of intelligence agencies in electoral process.	NDI 07a, p. 8	GoP	No
257	Security	Improve law and order in FATA and southern NWFP to enable campaigning and voting.	NDI 07a, p. 9	GoP	No
258	Results	ECP should be bound to announce results within 12 hours of end of polling.	PACFREL 08, 12	GoP	Yes
259	Results	Polling station (progressive) results on ECP website immediately as they come in.	PILDAT 07, p. 5	ECP	No
260	Results	Polling station counts should be displayed immediately and given to agents and observers.	EUEOM 08, 18	ECP	No
261	Results	Posting of results at Polling Station immediately after count.	NDI 07, p. 9, NDI 07a, p. 8	ECP	No
		Count results must be posted at the polling station.	DI 08, 9	ECP	No
262	Results	Law should be amended to require detailed polling station results to be swiftly displayed and published on Internet.	EUEOM 08, 19	ECP, GoP	Yes
263	Results	District level results must include polling station breakdown.	NDI 07a, p. 8	ECP	No
		District level results should include breakdown by polling station.	NDI 08, p. 6	ECP	No
		Publication of detailed results showing vote count for each polling station along with aggregated totals.	IFES 07	ECP	No
		Results from all polling stations should be made available by ECP without delay.	DI 08, 10	ECP	No
		Mandatory publication of polling station results before gazetting of final results.	FAFEN 08, 3	ECP	No
		Polling station results must be made public.	IFES 08b	ECP	No
264	Results	Review of and training on procedures for reporting and consolidation of results.	IFES 08a	ECP	No
265	Results	Polling station count should be checked for accuracy during constituency aggregation.	EUEOM 08, 36	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
266	Results	Constituency level aggregation of results should be transparent and accessible.	DI 08, 11	ECP	No
267	Results	Posting of balloting results.	IRI 07, p. 1	ECP	No
268	Results	Compilation and consolidation should be merged into one process. Validity of ballots should be determined during polling station count.	EUEOM 08, 35	ECP	No
269	Results	Ban announcement of results with more than 100% turnout or where women have been prevented from voting. Results must be excluded or repoll conducted.	FAFEN 08, 4	ECP	Yes
270	Results	Presidential Election Rules 1988, rule 28: Clarification that Returning Officer determines result by use of specific form.	ECP 08	ECP	Yes
271	Results	Swift notification of returned (elected) candidates.	NDI 08, p. 6	ECP	No
272	Results	RPA sect 103AA: Enables commission to declare an election partially void.	ECP 08	GoP	Yes
273	Complaints	Constitution art 225: Petitions can be heard by other authority (to be determined by law) than election tribunals.	ECP 08	GoP	Yes
274	Complaints	RPA sect 52-77: Jurisdiction over election petitions changed from tribunal set by election commission to the High Court.	ECP 08	GoP	Yes
275	Complaints	Tribunals should consist of judges appointed independently, through consultation, and without involvement of President or Chief Election Commissioner.	EUEOM 08, 44	GoP	Yes
276	Complaints	RPA sect 14 (5): removal of need for President to approve appointment of Appellate Tribunals.	ECP 08	GoP	Yes
277	Complaints	Appointment process for appellate tribunals should be revised to exclude Presidential intervention.	IFES 08a	GoP	Yes
278	Complaints	Appeals/petitions should be dealt with swiftly, including reviewing the current process and adding resources.	EUEOM 08, 43	ECP	No
		Revise procedures to ensure timely adjudication and redress of electoral disputes.	NDI 07, p. 9, NDI 07a, p. 8	ECP	No
		Timely and transparent resolution of complaints.	FAFEN 08, 20	ECP	No
279	Complaints	Complaints should be resolved more timely.	NDI 08, p. 7	ECP, Courts	No
		Expedite the appeals process.	DI 08, 13	ECP, Courts	No
		Election tribunals should decide petitions within four months.	PILDAT 07, p. 7	ECP, Courts	No
280	Complaints	ECP should have system for swift management of complaints separate from those complaint lodged against.	EUEOM 08, 40	ECP	No
281	Complaints	Complaints should first be dealt with by ECP with Courts acting on appeals	EUEOM 08, 39	GoP	Yes
282	Complaints	Complaint process should be more transparent.	NDI 08, p. 4	ECP	No
		Increased transparency in complaint monitoring and resolution system.	NDI 08, p. 7	ECP	No

#	Category	Proposal	Reference	Implement.	Leg.
		Improve and make transparent the ECP process for complaints.	DI 08, 12	ECP	No
		Complaint adjudication should be documented and made public.	EUEOM 08, 41	ECP	No
		ECP should provide complainant with written response.	NDI 08, p. 7	ECP	No
283	Complaints	Penalties for election offences should be more proportional.	EUEOM 08, 5	GoP	Yes
284	Complaints	Political parties, civil society organizations and voters should be able to file petitions.	EUEOM 08, 45	GoP	Yes
285	Complaints	RPA sect 35: Deposit for challenging a voter increased from 2 to 50 rupees.	ECP 08	GoP	Yes
286	Complaints	Protocol agreements to clearly define roles and responsibilities of law enforcement agencies and local government in relation to electoral dispute resolution.	IFES 08a	ECP	No
287	Complaints	ECP should consult political parties on investigation and adjudication of complaints.	NDI 08, p. 7	ECP	No
288	Complaints	Anonymous complaints may not be entertained.	UNDP 08, p. 20	ECP	No
289	Complaints	DRO/RO empowered to deal with violations of code of conduct.	UNDP 08, p. 20	ECP	No
290	Complaints	RPA sect 7 (7): Originating authority of seconded officials shall report on disciplinary actions imposed by election officials within 60 days.	ECP 08	ECP	No
291	Complaints	ECP should investigate complaints against intelligence agencies.	NDI 08, p. 4	ECP	No
292	Legislative	Accession to UN's International Covenant on Civil and Political Rights.	EUEOM 08, 83	GoP	No
293	Legislative	Parliamentary committee to review and reform electoral process.	NDI 07, p. 8	GoP	No
294	Legislative	Constitutional review committee.	EUEOM 08, 2	GoP	No
295	Legislative	Thorough legal review to harmonize existing laws and identify laws that need to be modified to allow improved managerial and procedural practices.	IFES 07	GoP	Yes
296	Legislative	Comprehensive review of the legal statues in consultation with primary stakeholder groups.	IFES 08a	GoP	Yes
297	Legislative	Recodify and rationalize the election laws, including constitution, laws, ECP regulations and court decisions.	DI 08, 3	GoP	Yes
298	Legislative	Unified election law.	EUEOM 08, 2	GoP	Yes
299	Legislative	Reform of constitution and election law; ECP mandate to issue orders, regulations and procedures.	DFID 08, p. 42	GoP	Yes
300	Legislative	The law preventing anyone from serving as prime minister for more than two terms should be repealed.	NDI 07, p. 8	GoP	Yes
301	Legislative	Election laws must include enforcement mechanisms.	FAFEN 08, 1	GoP	Yes

#	Category	Proposal	Reference	Implement.	Leg.
302	Legislative	ECP should have powers to punish people for contempt in the process of preparing and revising electoral rolls and the delimitation of constituencies.	ECP 08	GoP	Yes
303	Legislative	RPA sect 11 (1): Notification of election changed from being made by the President of Pakistan to being made by the election commission.	ECP 08	GoP	Yes
304	Legislative	Constitution art. 48 (5): President must consult with political parties when National Assembly is dissolved.	ECP 08	GoP	Yes
305	Legislative	Caretaker government should be neutral without members from outgoing government or any political party. Its members should be selected in consultation with all political parties.	PACFREL 08, 1	GoP	Yes
306	Legislative	Caretaker government should be neutral, appointed by consensus, and not allowed to contest elections.	PILDAT 07, p. 6	GoP	Yes
307	Legislative	Constitution art. 48 (5)(b): care-taker cabinet must be neutral and non-partisan	ECP 08	GoP	Yes
308	Legislative	Mandate and function of caretaker government.	EUEOM 08, 2	GoP	Yes
309	Legislative	Presidential Election Rules 1988, rule 2 (g): Words in masculine shall be taken to include females.	ECP 08	GoP	Yes
310	Legislative	Independence of the judiciary should be inviolate.	NDI 07, p. 8	GoP	No
311	Legislative	Steps to protect independence of the judiciary.	EUEOM 08, 1	GoP	Yes
312	Legislative	It should not be an offence to encourage boycott.	EUEOM 08, 5	GoP	Yes
313	Legislative	Restrictions on parties in FATA and FANA should be removed and fundamental freedoms of residents ensured.	EUEOM 08, 6	GoP	Yes
314	Legislative	Review ban on parties operating in FATA.	NDI 07, p. 9, NDI 07a, p. 8	GoP	No
315	Legislative	Criminal laws should not be used to impede political activity.	NDI 07, p. 8, NDI 07a, p. 8	Courts	No
316	Legislative	Local government should be restricted from campaign and conduct of elections. ECP should monitor and sanction.	NDI 08, p. 4	GoP, ECP	No
317	Legislative	Enforce ban on partisan activities of government officials at all levels.	FAFEN 08, 9	GoP	No
318	Legislation	RPA sect 83A (4): Removal of responsibility of Zila Nazims.	ECP 08	GoP	Yes
		Nazims should be made non-functioning from date of announcement of elections.	PILDAT 07, p. 5	GoP	Yes

## Acronyms and Organizations

AEC	Assistant Election Commissioner	
APEO	Association of Pakistan Election Officials	
BRIDGE	Building Resources in Democracy, Governance, and Elections	
CEPPS	Consortium for Elections and Political Process Strengthening	
CERS	Computerized Electoral Roll System	
CNIC	Computerized National Identity Card	
DAI	Development Alternatives Incorporated	
DER	Draft Electoral Roll	
DFID	UK Department for International Development	<a href="http://www.dfid.gov.uk">www.dfid.gov.uk</a>
DI	Democracy International	<a href="http://www.democracyinternational.us">www.democracyinternational.us</a>
DRL	United States Department of State, Bureau of Democracy, Human Rights and Labor	
EBC	Electoral Block Code	
ECP	Election Commission of Pakistan	<a href="http://www.ecp.gov.pk">www.ecp.gov.pk</a>
ERC	Electoral Reforms Committee	
EUEOM	European Union Election Observation Mission	
EVER	Electoral Violence Education and Resolution	
FAFEN	Free and Fair Election Network	<a href="http://www.fafen.org">www.fafen.org</a>
FANA	Federally Administered Northern Areas	
FATA	Federally Administered Tribal Areas	
FER	Final Electoral Roll	
FPTP	First Past The Post	
GoP	Government of Pakistan	
IFES	International Foundation for Electoral Systems	<a href="http://www.ifes.org">www.ifes.org</a>
IRI	International Republican Institute	<a href="http://www.iri.org">www.iri.org</a>
MoWD	Ministry of Women's Development	
NADRA	National Database and Registration Authority	
NDI	National Democratic Institute	<a href="http://www.ndi.org">www.ndi.org</a>
NWFP	North West Frontier Province	
PACFREL	Pakistan Coalition for Free, Fair and Democratic Elections	<a href="http://www.pacfrel.com">www.pacfrel.com</a>
PBC	Pakistan Broadcasting Corporation	
PEC	Provincial Election Commissioner	
PEMRA	Pakistan Electronic Media Regulatory Authority	
PESA	Post Election Strategic Assessment	
PESP	Pakistan Election Support Program	
PILDAT	Pakistan Institute of Legislative Development and Transparency	<a href="http://www.pildat.org">www.pildat.org</a>
PTV	Pakistan Television Corporation	
RPA	Representation of the People Act	
SNEP	Support to National Elections in Pakistan	<a href="http://www.snep.org.pk">www.snep.org.pk</a>
TAF	The Asia Foundation	<a href="http://www.asiafoundation.org">www.asiafoundation.org</a>
UNDP	United Nations Development Programme	<a href="http://www.un.org.pk/undpnew">www.un.org.pk/undpnew</a>
USAID	US Agency for International Development	<a href="http://www.usaid.org/pk">www.usaid.org/pk</a>